From Montana Board of Pardons and Parole SJ 3

3-5-2013

• Board of Pardon and Parole does not object to a Study, but asks that it be done by the professional Legislative Audit Division. LAD has more time, resources, and expertise to conduct a more in depth study.

- The Montana Parole Board has been in existence since before the turn of the century and subject to many studies and audits, both by State and National committees, as recent as November 2012. There has never been any finding of misconduct or abuse of authority.
- Prior studies have resulted in additional Board members, staff and resources.
- In the Sentencing Commission Study in 1997, Montana rejected sentencing guidelines and was satisfied with the current sentencing laws including the role of parole within the criminal justice system.
- Those offenders more easily diverted from prison have already been diverted and the system and Board is now looking at offenders that <u>have not been successful</u> in alternative programs, thus have been returned to the secure care.
- Abolishing parole board eliminates the incentive for inmates to obey institution rules or to be respectful to correctional staff.
- Abolishing parole eliminates the incentive for inmate to complete treatment. Returning to communities without treatment would likely increase the potential of recidivism.
- Eliminating the Parole Board would not give Courts systems the authority to require treatment before release. Currently, Courts can restrict parole until treatment complete.
- Courts impose sentences as set by legislation and dictated in law. Parole does not lengthen sentences.
- Legislature, in 1995, significantly increased time to be served to parole eligibility not the Board. Legislature changed 1/5 to ¼ of sentence.
- Elimination of the Parole Board would require a complete overhaul of the judicial system and changes to all criminal statutes.
- Eliminating Parole Boards makes an inmate's release automatic, regardless of behavior of offender.
- Without a Parole Board, you decrease the ability to keep very dangerous offenders in prison.
- Release from prison would be a right, rather than a privilege of early release.
- You might remember high profile kidnapper Richard Allen Davis, who was rejected for parole six times, and when California ended parole, he was released automatically and within a few months he murdered 13 yr old Polly Klaas. This is just an example.
- Flat discharge cases would not have supervision after release eliminating ability of returning offenders to prison whenever community safety is threatened.
- Parole empowers judges, prison official, legislators, and parole boards to work together to administer a flexible system to hold offenders accountable, thus protecting public and promote rehabilitation and re-entry to offender ready for release.
- Per MCA 46-23-201(5), mandates the Parole Board consider written or oral statements from a victim regarding the effects of the crime on the victim.

- To eliminate this venue for victims will take "Victim Rights" back decades.
- It was because of the Truth and Sentencing laws that states took a look at abolishing the parole boards, not because of saving money. They wanted victims to know exactly how much time an offender would serve.
- The majority of the 15 states that eliminated parole did so because of Truth in Sentencing not to get more inmates released or to save money.
- A state by state status of Parole Boards and their current authority is attached to this fact sheet.
- Based on their experience with Truth and Sentencing laws, there was no proof that eliminating parole boards reduced crime, but led to further increase to prison population.
- Three, out of fifteen, states that have previously abolished their parole board have brought them back.
- Eight, out of fifteen, states that abolished parole boards have reestablished some sort of releasing or reviewing authority, either within the DOC or Executive Branch.
- Association of Parole Authorities, International has conducted surveys of paroling authorities since 1997 and they are available on their website apaintl.org.
- Here is a comparison in figures from when the last Legislative Audit was done in 2000 and 2012. You will see that the Board has been pretty consistent over time.

|                                      | 2000 Audit | Year 2012 |
|--------------------------------------|------------|-----------|
| Time served to initial appearance    | 25 months  | 25 months |
| Board Caseload                       | 2047       | 2231      |
| Granted parole at initial appearance | 52%        | 49%       |
| Granted parole at reappearance       | 41%        | 78%       |
| Passed to Discharge                  | 330        | 135       |

|                                                    |                                            |                                  |                 | -                                                                                                  |                                | ,                                         | Full authority                                                       |           |                    |          | ×            | Michigan      |
|----------------------------------------------------|--------------------------------------------|----------------------------------|-----------------|----------------------------------------------------------------------------------------------------|--------------------------------|-------------------------------------------|----------------------------------------------------------------------|-----------|--------------------|----------|--------------|---------------|
|                                                    | ¥                                          | der an old la                    | ot eligible un  | Authority over all except a few sex offenders who not eligible under an old law                    | ew sex offe                    | er all except a                           | Authority ove                                                        |           |                    |          | ×            | Massachusetts |
| ose inmates                                        | Governor has authority over those inmates  | າor has auth                     |                 | Authority over all inmates except those sentenced to life.                                         | except thos                    | er all inmates                            | Authority ove                                                        |           |                    |          | ×            | Maryland      |
| ole                                                | hat stil can be considered for parole      | an be consi                      | ses that stil o | parole abolished in 1976 but there are only a few cases the                                        | out there are                  | hed in 1976 k                             | parole abolis                                                        | ×         |                    |          |              | Maine         |
|                                                    |                                            |                                  |                 | roled                                                                                              | cannot be pa                   | inst person o                             | All crimes against person cannot be paroled                          |           |                    |          | ×            | Louisiana     |
| ffenders, Sex Offenders- no parole until tx comp   | ters- no parol                             | s, Sex Offenc                    | ent offenders   | Parole eligibility increased from 50% to 85% for violent o                                         | from 50% to                    | lity increased                            | Parole eligibi                                                       |           |                    |          | ×            | Kentucky      |
| revocations                                        | conditions & ı                             | hority over o                    | 7/1993. Aut     | Authority on offenders who committed crimes after 7/1993. Authority over conditions & revocations  | o committe                     | offenders wh                              | Authority on                                                         |           | ×                  |          |              | Kansas        |
|                                                    | -                                          |                                  |                 |                                                                                                    |                                |                                           | Full authority                                                       |           |                    |          | ×            | lowa          |
| -                                                  | 1977                                       | rime before                      | committed c     | Board is over parole supervision and offenders who committed crime before 1977                     | vision and o                   | parole super                              | Board is over                                                        | ×         |                    |          |              | ndiana        |
| -                                                  |                                            |                                  | ocations        | Board is authority for juvenile offenders & adult revocations                                      | nile offende                   | ority for juve                            | Board is auth                                                        | ×         |                    |          |              | Illinois      |
|                                                    |                                            | -                                |                 |                                                                                                    |                                |                                           | Full authority                                                       |           |                    |          | ×            | Idaho         |
|                                                    | -                                          |                                  | 3               |                                                                                                    |                                |                                           | <b>Full authority</b>                                                |           |                    |          | ×            | Hawaii        |
| atory min of 10 yrs for violent crimes w/no parole | for violent cri                            | in of 10 yrs                     | Mandatory m     |                                                                                                    | ut type syste                  | Has a three strike, your out type system. | Has a three :                                                        |           |                    | ×        |              | Georgia       |
|                                                    | n bed space.                               | if insufficient prison bed space |                 | Sets conditions and Bd has prison management authority                                             | s prison man                   | ns and Bd ha                              | Sets conditio                                                        | -         |                    |          |              |               |
| ior to 1995                                        | capital murder & sex battery prior to 1995 | l murder & s                     | 1               | does medical paroles,                                                                              |                                | crimes prior                              | Authority on crimes prior to 1983,                                   |           | ×                  |          |              | Florida       |
| and Court                                          | nce for DOC                                | tion of sente                    | for modifica    | Authority on crimes prior to 1990. Bd holds hearing for modification of sentence for DOC and Court | to 1990. Bd I                  | crimes prior                              | Authority on                                                         |           | ×                  |          |              | Delaware      |
| <b>ಹ</b>                                           | offender get a face to face hearing        | r get a face                     | lent offende    | Authority over offender sentened to 2+ yrs. Only violent                                           | entened to 2                   | er offender se                            | Authority ove                                                        |           |                    |          | ×            | Connecticut   |
|                                                    |                                            | x offenders                      | ervision on se  | Mandatory 5 yr parole supervision and lifetime supervision on sex offenders                        | pervision and                  | yr parole sur                             | Mandatory 5                                                          |           |                    |          | ×            | Colorado      |
| evocation                                          | parole plans & conditions & all revocation | plans & con                      |                 | Bd has discretion to release "lifers", authority to approve                                        | se "lifers", au                | tion to releas                            | Bd has discre                                                        |           | ×                  |          |              | California    |
| •                                                  | ior to 1994                                | parole on crimes prior to 1994   |                 | Hold Victim input hearings and make recommendations,                                               | s and make r                   | nput hearing                              | Hold Victim i                                                        |           | ×                  |          |              | Arkanas       |
|                                                    |                                            |                                  |                 | ed on crime                                                                                        | 2/3 of sentence based on crime | /2 to 2/3 of s                            | Must serve 1/2 to                                                    |           | ×                  |          |              | Arizona       |
|                                                    |                                            |                                  | -               |                                                                                                    |                                | ,                                         | Full authority                                                       |           |                    |          | ×            | Alaska        |
| <i>^</i>                                           |                                            |                                  | -               |                                                                                                    |                                | /                                         | Full authority                                                       |           |                    | -        | ×            | Alabama       |
|                                                    |                                            |                                  |                 |                                                                                                    |                                |                                           |                                                                      |           | Limited            | Limited  |              |               |
|                                                    |                                            |                                  |                 |                                                                                                    |                                |                                           | Comments                                                             | No        | Yes, Very          | Yes      | Yes          | State         |
|                                                    |                                            |                                  |                 | revocations                                                                                        | nditions and                   | ke setting co                             | over other areas of release, like setting conditions and revocations | er area   | over oth           |          |              |               |
| y                                                  | , many Boards still have authority         | Boards still                     | wever, many     | means there is little discretion or parole has been totally abolished. However                     | een totally a                  | parole has b                              | e discretion or                                                      | is little | eans there         | "No" ma  |              |               |
|                                                    |                                            |                                  |                 |                                                                                                    |                                | a set date.                               | who committed a crime after a set date.                              | mitted    | who com            |          |              |               |
| TS                                                 | but little discretion with offenders       | e discretion                     |                 | means the Board has discretion in a number of old code cases,                                      | in a number                    | as discretion                             | s the Board h                                                        | mean      | "Yes very limited" | "Yes vei |              |               |
|                                                    | uch as violent or sex offenders)           | iolent or se                     | ers. (such as v | means discretion except in dealing with certain type of offenders. (s                              | ith certain ty                 | t in dealing w                            | cretion excep                                                        | ans disc  | Limited" me        | "Yes Lin |              |               |
| - Control                                          |                                            |                                  |                 |                                                                                                    | ory limits                     | some statut                               | means full discretion with some statutory limits                     | s full d  | Yes" mean          | _        | Definitions: |               |
|                                                    |                                            |                                  |                 |                                                                                                    |                                |                                           |                                                                      |           |                    |          |              |               |

|                   | Yes, Very | No Comments                                                                                            |
|-------------------|-----------|--------------------------------------------------------------------------------------------------------|
| Limited           | Limited   |                                                                                                        |
| Missouri          |           | Authority over most offenders except small percentage deamed "no-parolable".                           |
| Mississippo       | ×         | Authority only if crime was committed prior to 7/1995                                                  |
| Montana X         |           | Authority onoffenders after serving 25% of sentence                                                    |
| Nebraska X        | -         | Authority on offenders after serving 50% of sentence                                                   |
| Nevada x          |           | Full authority                                                                                         |
| New Hampshire   x |           | Full authority                                                                                         |
| New Jersey X      |           | Full authority                                                                                         |
| New Mexico        | X         | Authority for crimes committed prior to 1979. Still sets conditions and handles revocations            |
| New Yok X         |           | 0                                                                                                      |
|                   |           |                                                                                                        |
| North Carolina    | X         | Authority for crimes prior to 4-1994, But authority for DUI's after 10-94, sets condition, Revocations |
| North Dakota X    |           | Authority over all inmates except those who are serving 85% of their sentence                          |
| Ohio              | ×         | Authority for crimes prior to 1996. Sets Conditions and can impose "bad time" while in the prison.     |
| Oklahoma          | ×         | Recommends release to Governor who is final releasing authority. Recommends conditions                 |
| Oregon            | ×         | Authority for crimes prior to 1989 & those sentenced as dangerous offenders. Board sets conditions.    |
| Pennsylvania x    | -         | Authority for all offenders with a sentence of two or more years. Chair has authority over Probation   |
| Rhode Island X    |           | Authority for offenders w/ sentence of six months or more. ification                                   |
| South Carolina X  |           | Authority over all offenders except certain crimes with sentences of 20 yrs+ or committed after 1996   |
| South Dakota      | ×         | Authority for crime committed prior to 7- 1996.                                                        |
| Tennessee         | ×         | No parole for "crimes against a persons" committed after 7-95. Authority over all other offenders      |
| Texas X           |           | Full authority                                                                                         |
| Utah x            |           | Full authority                                                                                         |
| Virginia          | ×         | Authority for crimes committed prior to 1995.                                                          |
| Vermont X         |           | Full authority                                                                                         |
| Washington        |           | 2 Classes of offenders under Board authority: Crimes committed prior to 1984 and                       |
|                   | ×         | certain sex offenders who committed crimes after 2001                                                  |
| West Virginia X   | ×         | Full authority                                                                                         |
| Wisconsin         | ×         | Turth in Sentencing in 1-2000 eliminated parole for individuals arrested after that date.              |
|                   | ×         | Board has authority over all cases prior to 2000                                                       |
| Wyoming x         | ×         | מינוים ועד מעוויסווין סיכו מוו מעסכי מיויסו גע בטטט                                                    |
|                   | ×         | Full authority and can restore voting rights .                                                         |
|                   | ×         | Full authority and can restore voting rights .                                                         |

| State            | Yes | Yes             | Yes, Very No | N <sub>O</sub> | Comments                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |                                                           |               |               |                    |                                        |               |       |  |
|------------------|-----|-----------------|--------------|----------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------|---------------|---------------|--------------------|----------------------------------------|---------------|-------|--|
|                  |     | Limited Limited | Limited      |                |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                                                           |               |               |                    |                                        | -             |       |  |
| OTHER            |     |                 |              |                |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                                                           |               |               |                    |                                        |               |       |  |
| Federal          |     | ×               |              |                | Authority fo                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   | Authority for crimes committed prior to 11-87. Has auth   | mitted prior  | to 11-87. H   | as authority       | nority over District of Columbia cases | วf Columbia c | :ases |  |
| Puerto Rico      | ×   |                 | -            |                |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                                                           |               |               |                    |                                        |               | -     |  |
| U.S. Army        | ×   |                 |              |                | Congress inc                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   | Congress increased initial parole consideration from 10 y | l parole cons | ideration fro | m 10 yrs to 20 yrs | 0 yrs                                  |               |       |  |
| U.S. Air Force   | ×   |                 |              |                | Also appro                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     | Also approves transfer of inmates in Fed Bureau of        | of inmates    | in Fed Bure   | au of Prisons      | <b>ಪ</b>                               |               |       |  |
| U.S. Navy        | ×   |                 |              |                |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                | -                                                         |               |               |                    |                                        |               |       |  |
| anada            | ×   |                 |              |                |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                                                           |               |               | -                  |                                        |               |       |  |
| Quebec, Canada X | ×   |                 |              |                | and the second s |                                                           |               | ,             |                    | ·                                      | -             |       |  |
| BC, Canada       | ×   |                 | -            |                |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                                                           |               |               | <.                 |                                        |               |       |  |
| Canada Nat'l Bd  | ×   |                 |              |                |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                                                           |               |               |                    |                                        |               | -     |  |
| Australia        | ×   |                 |              |                |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                                                           |               | -             |                    |                                        |               |       |  |
| England/Wales    |     | ×               |              | -              |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                                                           |               |               | -                  | -                                      |               |       |  |
|                  | ×   |                 |              |                |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                                                           |               |               |                    |                                        |               |       |  |
| Hong Kong        |     | ×               |              |                | -                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |                                                           |               |               |                    |                                        |               |       |  |